Why are we recommending irrigation prices?

The Queensland Government directed us to recommend irrigation prices for Sunwater and Seqwater customers over the pricing period 1 July 2020 to 30 June 2024.

This includes recommending prices for irrigation customers in the Lower Lockyer Valley water supply scheme (WSS), which is located near the town of Lowood.

Issues related to the prices for non-irrigation customers are outside the scope of our review.

How we have recommended prices

In recommending prices we have not included a return on, or depreciation of, investments made prior to 1 July 2000.

We have recommended a two-part tariff for the tariff group in this scheme. The first part is a fixed price per megalitre (ML) of water access entitlement (WAE), and the second part is a volumetric price per ML of water used.

The volumetric price (Part B) recovers variable costs (e.g. a portion of labour costs) that change with water usage. The remaining costs associated with this scheme are recovered by the fixed price (Part A). We have assessed all expenditure to ensure that Seqwater only recovers prudent and efficient costs.

It is government policy that, over time, irrigation prices should transition to fully recover prudent and efficient costs of operating, maintaining, administering and renewing each scheme. Cost recovery for Seqwater’s irrigation customers will improve from 58 per cent in 2020–21 to 65 per cent by 2023–24.

The fixed price increases annually by up to $2.38/ML ($2020–21) plus inflation. The volumetric price increases by our estimate of inflation (2.37 per cent) from 2020–21 onwards.

What prices have we recommended?

After extensive consultation with irrigators, we have released our draft report.

For this scheme, our draft recommendations result in the fixed (Part A) price and the volumetric (Part B) price increasing over the pricing period.

However, in this scheme, draft prices will not cover costs by the end of the pricing period. Cost recovery will improve from 58 per cent in 2020–21 to 65 per cent by 2023–24.

Our draft recommended prices are shown in the table below.

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Fixed (Part A)</td>
<td>47.53</td>
<td>51.04</td>
<td>54.63</td>
<td>58.30</td>
<td>62.07</td>
</tr>
<tr>
<td>Volumetric (Part B)</td>
<td>25.80</td>
<td>30.40</td>
<td>31.12</td>
<td>31.85</td>
<td>32.61</td>
</tr>
</tbody>
</table>

How we have addressed stakeholder concerns

Tariff structure

Some irrigation stakeholders were concerned about the fixed/variable tariff structure, and asked that we look into a more flexible tariff structure given the poor reliability of the Lockyer schemes.

We do not consider that supply reliability concerns are best addressed through adjusting the tariff structure. The Government’s pricing principles in the referral also limit our ability to rebalance tariff structures.

We note that the Government is currently working with irrigators in the Central Lockyer Valley and Lower Lockyer Valley WSSs to investigate potential options to address the reliability issues in those schemes. We encourage both parties to continue those investigations.

Any relief from Part A charges during a drought is also a matter more appropriately determined by the government.

Further details are in Part A (section 2.1) and Part C (section 6.2) of the draft report.

Dam safety

Some irrigation stakeholders have raised concerns about the allocation of dam safety expenditure to irrigators, and the precedent our recommendation will set for the allocation of future dam safety expenditure.

Dams in Queensland have generally been built for the primary purpose of supplying water to users. As a compliance cost, we consider that dam safety upgrade expenditure should be treated as a normal cost of operation in supplying water services to customers.

We have reflected the informal flood moderation benefits of dams by only allocating 80 per cent of irrigators’ share of dam safety upgrade expenditure to the allowable cost base.
Where a dam has a formal flood mitigation role, we consider that the costs of dam safety upgrades should be shared with beneficiaries in the broader community.

See Part A (Chapter 4) for further details.

We have recommended adjustments in scheme costs for Lower Lockyer Valley WSS

In our draft report, we have made adjustments to Seqwater’s proposed scheme costs over the pricing period 1 July 2020 to 30 June 2024. This includes removing billing system expenditure from non–direct operating costs and accepting Seqwater’s revised renewals expenditure which they submitted in January 2019.

**Total scheme costs over the price path period—Lower Lockyer Valley WSS (2018–19 dollars) ($’000)**

<table>
<thead>
<tr>
<th>Water use as portion of entitlement held (%)</th>
<th>Water bill change from 2019–20 to 2020–21 (%)</th>
<th>Water bill change from 2019–20 to 2023–24 (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>7</td>
<td>31</td>
</tr>
<tr>
<td>25</td>
<td>9</td>
<td>30</td>
</tr>
<tr>
<td>50</td>
<td>10</td>
<td>30</td>
</tr>
<tr>
<td>75</td>
<td>10</td>
<td>29</td>
</tr>
<tr>
<td>100</td>
<td>11</td>
<td>29</td>
</tr>
</tbody>
</table>

Other details on our recommended costs for Seqwater schemes are in Part C (chapters 2 to 4) of the draft report.

We have assessed local impacts

In recommending prices, we have considered bill impacts for irrigation customers.

The table below presents an estimate of the change in water bills (compared to the bill based on current prices), for various levels of water use.

Further details on bill impacts are in Part C (chapter 9, appendix B and chapter 7) of the draft report.

**What you can get involved**

Public involvement is a key part of our review. Our draft report provides stakeholders with an opportunity to review and comment on our proposed approach and prices, prior to us finalising our report and providing it to the Government by 31 January 2020.

We now invite stakeholders to comment on this draft report (submissions are due by 4 November 2019) and to attend the workshops we will be running in regional Queensland in September/October 2019.

An indicative timetable for the remainder of our review is provided in the table below.

**Timetable**

<table>
<thead>
<tr>
<th>Task</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stakeholder workshops on draft report</td>
<td>September–October 2019</td>
</tr>
<tr>
<td>Submissions on draft report due</td>
<td>4 November 2019</td>
</tr>
<tr>
<td>Final report provided to the Government</td>
<td>By 31 January 2020</td>
</tr>
<tr>
<td>Final report published</td>
<td>Early February 2020</td>
</tr>
</tbody>
</table>

**Where you can find out more**

For more information please see the QCA website for:

- Part A of the draft report for key regulatory and pricing framework issues that apply to both Sunwater and Seqwater
- Part B of the draft report for Sunwater schemes
- Part C of the draft report for Seqwater schemes.