

## Cunnamulla Water Supply Scheme

**Scheme Summary** 

# Irrigation pricing proposal

1 July 2025 to 30 June 2029

Sunwater irrigation pricing proposal | Page 1

## Context

Cunnamulla Water Supply Scheme (Cunnamulla) prices were set (gazetted) for the period 2020-21 through to 2024-25 (current period) via Rural Pricing Direction Notices issued by the Queensland Treasurer in 2020<sup>1</sup>, 2021<sup>2</sup> and 2023<sup>3</sup>.

In early 2023, the Queensland Government directed the Queensland Competition Authority (the QCA) to recommend prices for Cunnamulla irrigation services for the next price path period, covering **1 July 2025 to 30 June 2029**.

This scheme level summary forms part of Sunwater's submission to the QCA and provides irrigation customers with an overview of our proposal. It should be read in conjunction with the complete submission and includes:

- proposed prices and their basis
- engagement with customers, their feedback and how it was addressed

- operating and renewals expenditure forecasts
- the overall revenue requirement.

## **Entitlements and usage**

Cunnamulla holds total water access entitlements (WAE) of 2,612ML (**Figure 1**). All entitlements are medium priority and over 90 per cent are held by customers who use water for irrigation purposes.

Long-term (20-year) average annual usage in the scheme is 1,587ML per annum. This is equivalent to 60.7 per cent of total WAE, up from 58.7 per cent at the time of the last irrigation pricing review.

## **Tariff groups**

Cunnamulla has one irrigation tariff group.



Figure 1 - Cunnamulla water access entitlements (as at 30 June 2023)

<sup>3</sup> Queensland Government Gazette No. 54 (March 2021) Sunwater Irrigation Water Pricing Direction Notice (No. 1) 2023

<sup>&</sup>lt;sup>1</sup> Queensland Government Gazette No. 67 (July 2020) Sunwater Rural Water Pricing Direction Notice (No. 1) 2020 <sup>2</sup> Queensland Government Gazette No. 25 (June 2021) Sunwater Rural Water Pricing Direction Notice (No. 1) 2021

## **Proposal in** summary

During engagement with scheme customers, Sunwater outlined proposed operating costs and renewals expenditure required to deliver irrigation services over the next price path period; required revenue and price calculations; as well as a potential cost recovery change with implications for customer prices. Balancing what we heard from customers with the benefits and risks of these changes we propose to:

- 1. recover renewals expenditure via a regulated asset base (RAB) methodology
- 2. refresh our Service and Performance Plans (S&PPs)

Further information relating to engagement outcomes is provided in the following section.

## **Proposed prices by tariff** group

The prevailing price for 2024-25 is shown for comparison purposes with forecast prices for the review period. All discounts have been removed for ease of comparison. The green bars within the below chart reflect recommended irrigation prices for the price path period. Values shown at the top of the chart reflect costreflective prices for the charge. The grey bar element reflects the component of cost-reflective prices that Sunwater recovers via a community service obligation payment from the Queensland Government.

Prices reflect a RAB methodology.

#### Legend:

- / Irrigation price (gazetted)
- / Recommended irrigation price (proposed)
- I Cost reflective irrigation price (proposed)

Part B (\$/ML)



2024-25 2025-26 2026-27 2027-28 2028-29

2.12 1.52 1.48 1.44 1.40 2.07 .48 1.52 40 2024-25 2025-26 2026-27 2027-28 2028-29

## Cunnamulla

Part A - Medium Priority (\$/ML)

## Engagement

Sunwater contacted all Cunnamulla irrigation customers multiple times during the development of the pricing proposal by email, SMS and post.

## How we engaged

Over the course of the last price path Sunwater has implemented a series of initiatives to improve customer experience and enable us to better understand and meet customers' needs and expectations. These initiatives include the Sunwater Customer App, the Online Portal, the introduction of the Water Trading Board, a formalised complaints and feedback process, and the establishment of Customer Advisory Committee forums.

Reflecting this shift, Sunwater established a three-stage stakeholder engagement strategy for this price path to inform and consult with customers during the submission development process.

We ensured every irrigation customer who wanted to engage could do so.

Based on the small number of Cunnamulla irrigation customers, the remoteness of the scheme, and our knowledge of customer preferences, we invited customers to online sessions rather than trying to conduct face-to-face sessions. We published project communication materials, including fact sheets and copies of presentations to ensure all customers had the opportunity to:

- learn about how irrigation prices are set
- review draft future costs and prices
- learn about and provide feedback on proposed changes to:
  - Service and Performance plans
  - renewals expenditure recovery through irrigation prices.

## What we heard

Based on discussions with irrigation customers during all of our scheme-based and online meetings, Sunwater has provided additional information on renewals expenditure in our Stage 3 engagement material on future costs for each scheme (depicted by cost spikes in the renewals forecast.

This information is contained in the **Expenditure Focus** section of this summary.



# Irrigation Customer Invoice Calculator

1 scheme summary report

3 online meetings

#### Table 1 - Key customer interests

Forum details	Attendees	Key customer interests
Stage 1 engagement		
Forum: Teams webinar, all schemes invited	12	
<i>Theme:</i> Learn how irrigation prices are set and how you can be involved in influencing Sunwater's pricing submission to the QCA		
Stage 2 engagement	·	
Forum: Teams webinar, all schemes invited	15	Community Service Obligation
<i>Theme:</i> Draft future prices and proposals for customer feedback:		
<ul> <li>changes to Service and Performance Plans</li> </ul>		
<ul> <li>changes to the way renewals expenditure is recovered through irrigation prices</li> </ul>		
Stage 3 engagement		
Forum: Teams webinar, all schemes invited	7	RAB v annuity
<i>Theme:</i> Outline Sunwater's pricing proposal, having taken into account customer feedback and preferences		

## GoVote

One Cunnamulla customer responded to the online survey, representing approximately 5.6 per cent of eligible irrigation customers. Customers received multiple communications about the opportunity to participate from both Sunwater and the provider, GoVote. For a full explanation of the GoVote process and how Sunwater used this information to finalise its proposal, refer to the Customer Engagement chapter of Sunwater's pricing submission.

**Other feedback** 

Sunwater did not receive feedback from Cunnamulla customers.

## Proposal to change the method of renewal cost recovery

This proposal was put forward as a change to all water supply schemes. Considering feedback from all sources (including the GoVote results shown on **Figure 2**, **Figure 3** and **Figure 4**), and the benefits to be gained, Sunwater has included a shift to a RAB-based recovery of renewals expenditure as part of its submission.

Our full reasoning for adopting a RABbased renewals recovery proposal is outlined in Sunwater's pricing submission.

Proposal to refresh Service and Performance Plans This proposal was put forward as a change to all water supply schemes. Considering feedback from all sources, and the benefits to be gained, Sunwater proposes to adopt the refreshed S&PPs format and process.

Our full reasoning is outlined in Sunwater's pricing submission.

**Figure 5** reproduces the overall responses we received during our GoVote process.

## Service standards

The current service standards (**Table 2**) that apply for the Cunnamulla scheme were included as part of our Stage 2 engagement. These are the customer service standards that drive the work we do and influence operations, maintenance, and renewals expenditure in this scheme.

#### Figure 2 - How schemes responded to the RAB proposal – question and responses

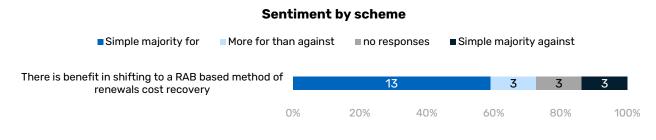


Figure 3 - How Cunnamulla responded to the RAB proposal – question and responses

Scheme responses						
<ul> <li>Strongly Agree</li> </ul>	Agree Neu	itral 🛛 Disag	ree <mark>-</mark> Stron	ngly Disagree		
There is benefit in shifting to a RAB based m renewals cost recovery	ethod of O			1		0
	0%	20%	40%	60%	80%	100%

#### Figure 4 - How Sunwater's irrigation customers responded to the RAB proposal – question and responses

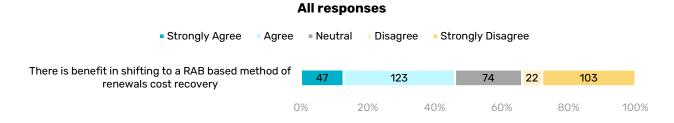


Figure 5 - How Sunwater's irrigation customers responded to the S&PP proposal – question and responses

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		1	All respor	nses				
	Strongly Agree	Agree	Neutral	Disagree	Strongly	Disagree		
There is benefit in refreshin F	ng the Service and Plans	l Performa	ance 68	8	190		88	11 <mark>12</mark>
			0%	20%	40%	60%	80%	100%

#### Table 2 - Service standards for Cunnamulla

Service standards	Standard	Target
Planned	For shutdowns planned to exceed 2 weeks	8 weeks
shutdowns – notification	For shutdowns planned to exceed 3 days	2 weeks
	For shutdowns planned to be less than 3 days	5 days
Unplanned	During Peak Demand Period	48 hours
shutdowns – duration	Outside Peak Demand Period	5 working days
Unplanned shutdowns – notification	Affected customers will be notified of the likely duration of the interruption to supply	Within 24 hours of Sunwater learning of the event or by the end of the first business day following the event, whichever is the earlier
Maximum number of interruptions	Planned or unplanned interruptions per water year	10
Meter repairs	Faults causing restrictions to supply will be repaired	Within 1 working day
Complaints and	Initial response (Acknowledge)	5 working days
enquiries	Resolve or provide written response	21 days

## **Expenditure focus**

This section shows the final forecast operating expenditure (opex) and renewals expenditure for the Cunnamulla scheme.

## **Operating expenditure**

Sunwater's opex forecast was developed using the base-step-trend methodology presented in our pricing submission.

Sunwater's proposed base year (2022-23 actuals after adjustments) of \$0.03M is shown on **Figure 6** and is \$0.02M (34 per cent) lower than the QCA's allowance for the same year (after adjustment for actual inflation).

This difference is primarily driven by lower direct labour and its associated support costs.

Support costs include indirect activities (those that support a specific direct activity such as dam safety, pricing and regulation, and water planning); and local and corporate support, such as depots, local administration teams and offices, finance, payroll, procurement, human resources, information and communications technology, cybersecurity, and other necessary costs of doing business. Operations and maintenance have been split into other direct costs, materials, contractors, and direct labour to better explain the drivers of higher costs.

Price path opex forecast

The Cunnamulla opex forecast for the price path period is shown in **Table 3**.

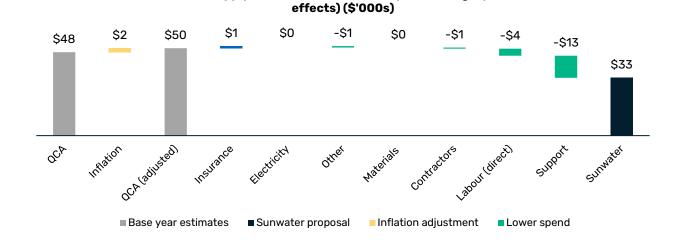
The base-step-trend approach to develop our forecasts is described in detail in Sunwater's pricing submission. In summary, we take the base-year (**Figure 6**) and apply assumptions relating to inflation plus a step change in opex associated with our billing system renewal.

**Table 4** shows how the relative mix of opexcost categories is changing underSunwater's forecast prices.

The billing system renewal step change is considered a support cost and is the driver behind a shift in the support cost proportion shown in **Table 4**.

For each dollar of total opex spent, the percentages shown reflect the cents the category contributes.

Renewals opex has been excluded as this is a new category that applies under a RABbased recovery of renewals expenditure.



#### Figure 6 - Scheme level breakdown of difference between Sunwater's base year and QCA allowance (2022-23)

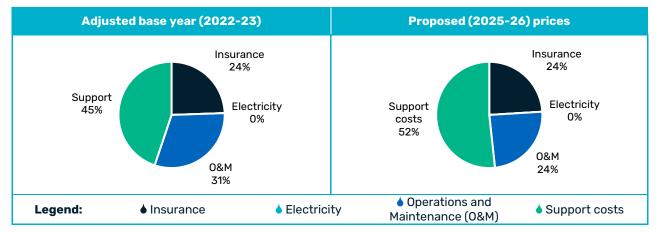
Cunnamulla Weir Supply - Drivers of difference by cost category (after inflation

Cost categories	2025-26	2026-27	2027-28	2028-29
Insurance	\$11.1	\$11.4	\$11.6	\$11.9
Electricity	\$0.0	\$0.0	\$0.0	\$0.0
Operations and maintenance <sup>1</sup>	\$11.2	\$11.5	\$11.7	\$12.0
Support costs	\$23.9	\$24.1	\$24.6	\$25.2
Opex – BST sub-total	\$46.3	\$47.0	\$48.0	\$49.0
Renewals opex	\$1.9	\$36.6	\$38.0	\$0.0
Opex total	\$48.2	\$83.6	\$86.0	\$49.0

#### Table 3 - Cunnamulla opex forecasts for price path period ('000s)

Note 1: Includes preventative and corrective maintenance categories.





## **Renewals (capital)**

This section addresses actual renewals expenditure for the 2019-20 to 2022-23 period, forecasts for the remainder of the current pricing period (2023-24 to 2024-25) and forecasts relevant for the price path period. Sunwater's approach to the delivery and forecast of renewals expenditure is set out in our pricing submission.

Discussion of current period expenditure is presented with reference to the annuity funding methodology, while forecasts for the price path period refer to the RABfunding methodology. As Sunwater's RAB-funding methodology is a proposal for assessment by the QCA and Government, the full forecast required for an annuity-funding methodology is presented for completeness.

## **Current period (plus roll-**

### forward)

As shown in **Table 5**, Sunwater expects to have delivered \$0.85M in renewals activities for the 2019-20 to 2024-25 period. The QCA allowance<sup>4</sup> for the same period was \$0.09M.

Significant projects delivered (or forecast to be delivered) in this period (by value) are shown in **Table 6**.

<sup>&</sup>lt;sup>4</sup> Revenue Model issued by QCA (January 2020)

	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	
	Actual	Actual	Actual	Actual	Actual	Forecast	Forecast	
				Current price path period				
Opening balance		-\$52.7	-\$47.4	-\$16.9	-\$49.8	-\$518.0	-\$744.7	
Expenditure		\$0.0	\$0.0	-\$80.6	-\$514.6	-\$253.8	\$0.0	
Insurance proceeds								
Annuity Contribution		\$7.6	\$32.6	\$48.4	\$48.7	\$49.7	\$50.9	
Interest		-\$2.3	-\$2.1	-\$0.7	-\$2.2	-\$22.6	-\$32.6	
Closing Balance <sup>1</sup>	-\$52.7	-\$47.4	-\$16.9	-\$49.8	-\$518.0	-\$744.7	-\$726.4	

#### Table 5 - Current pricing period expenditure and renewals annuity roll-forward (\$'000s)

Note 1: Closing balance for 2018-19 was set by the QCA at the last pricing review. The calculated (forecast) 2024-25 value is used to set the opening balance of the regulated asset base for the price path period.

#### Table 6 - Significant projects (by value) delivered in this period (\$'000s)

Project name	Year	Value
23CM06-Refurb-Vegetation Control-ATW	2022-24	\$434.5
Install actuator with remote control on outlet valve at Allan Tannock Weir	2022-23	\$153.1
Refurbish Alan Tannock Weir Upstream Face & Rock to Protect Zone 1	2024	\$71.6

**Table 5** also includes the roll-forward ofannuity expenditure from the QCA's 2018-19 closing balance to 30 June 2025.

Cunnamulla is forecast to have a negative annuity closing balance.

The opening RAB balance for the Cunnamulla Scheme has been set at \$0.73M, consistent with the approach set out in Sunwater's pricing submission.

## **Price path period**

Sunwater's submission document describes in detail the way we have developed our renewals expenditure forecast for the next price path period.

**Table 7** shows the forecast for Cunnamulla for the price path period. Each program forecast comprises a mix of capex and opex, with values separated at the bottom of the table used for the setting of prices. A program comprises several individual projects that have common characteristics. For example, a valve replacement program will comprise multiple valve replacements over the period. The justification (need) for each project within a program is generally the same and similar approaches are typically adopted for the estimation of project costs.

The largest projects (outside major programs) forecast to be delivered in this period (by value) are shown in **Table 8**.

An additional \$0.198M in capital expenditure (not shown in **Table 7**) has been added to 2025-26 as the Cunnamulla portion of the \$42.4M whole-of-business project to renew Sunwater's billing system.

Table 7 - Price path period -	forecast renewals	expenditure	(\$'000s)
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Category	2025-26	2026-27	2027-28	2028-29	Aggregate	Percentage
5. Dam-Related Works Program	\$0.0	\$0.0	\$19.6	\$0.0	\$19.6	26%
15. Minor Works	\$1.9	\$0.0	\$0.0	\$0.0	\$1.9	3%
Sub-total – programs	\$1.9	\$0.0	\$19.6	\$0.0	\$21.5	28%
Projects not captured in programs	\$0.0	\$36.6	\$18.5	\$0.0	\$55.1	72%
Total	\$1.9	\$36.6	\$38.0	\$0.0	\$76.6	100%
Capex	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	0%
Renewals opex	\$1.9	\$36.6	\$38.0	\$0.0	\$76.6	100%

#### Table 8 - Significant individual projects (by value) to delivered during the price path period (\$'000s)

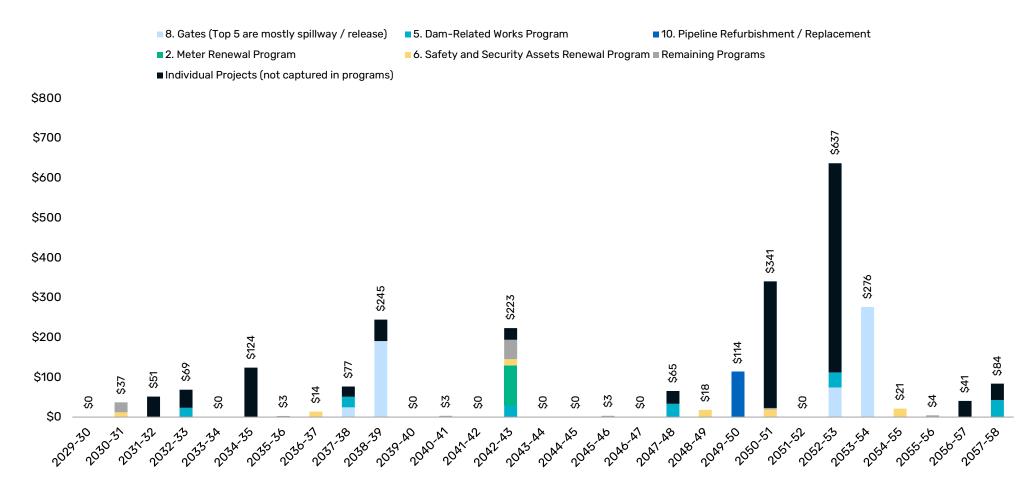
Project name	Year	Value	Percentage total
Study: Dam Safety Inspection - Allan Tannock Weir 124.8Km	2028	\$19.6	26%
Refurbish Walkway - Allan Tannock Weir 124.8Km - Outlet Works	2027	\$18.6	24%
Refurbish Wall Structure - Allan Tannock Weir 124.8Km - Wall	2028	\$18.5	24%
Refurbish Trashrack - Allan Tannock Weir 124.8Km - Outlet Works	2027	\$18.0	24%
Asset Revaluation Asset Revaluation - Cunnamulla Weir Supply	2026	\$1.9	3%

## **Beyond price path period**

Expenditure beyond the price path is not relevant to the setting of prices for the 2025-26 to 2028-29 period under a RAB methodology. It is presented in **Figure 8** for completeness. This profile underpins the alternative annuity-base prices presented in the **Revenue and pricing** section of this summary. Significant (by value) projects forecast for completion between 2029-30 and 2057-58 are shown in **Table 9**. Expenditure commencement dates are shown. For programs, expenditure will typically occur throughout the period.

Project name	Commencement year	Value	Percentage total
Replace Outlet Gate Seal - Allan Tannock Weir	2039	\$467	19%
Inlet Refurbishment - Allan Tannock Weir	2051	\$247	10%
Refurbish Pier 1 - Allan Tannock Weir 124.8Km - Outlet Works	2053	\$244	10%
Refurbish Breakout Structure - Allan Tannock Weir 124.8Km - Instrumentation	2053	\$244	10%
Refurbish Wall Structure - Allan Tannock Weir 124.8Km - Wall	2028	\$232	9%
Other	Varies	\$1,017	41%
Total		\$2,451	

#### Table 9 - Key projects beyond the price path period (2029-30 to 2057-58) period (\$'000s)



#### Figure 7 - Expenditure by major program beyond the price path period (relevant under an annuity method of cost recovery)

# Revenue and pricing

This section shows the final revenue requirement at scheme level. Values shown are prior to allocation to fixed (high or medium priority) or variable charges. These values represent Sunwater's estimate of the revenue required to continue to meet customer service standards and regulatory obligations under the current regulatory framework.

## **Revenue requirement**

**Table 11** brings together the price-path related expenditure building blocks. This includes a revenue offset building block as well as adjustments for the return of annuity positive balance funds (where applicable to a scheme), insurance review event funds and the QCA's review fee, which is applied only to irrigation entitlements.

## Prices

As outlined above (and in detail in our pricing submission), Sunwater is proposing to shift to a RAB-based recovery of renewals expenditure. Prices under a RAB methodology are presented in the **Proposal in summary** section.

The following tables show recommended irrigation prices (by tariff group) for the price path period for both the RAB and annuity cost recovery methodologies. They also show the difference between the two to highlight the impact of the change on irrigators.

## Cunnamulla

Recommended prices for the Cunnamulla tariff group are shown in **Table 11**.

able 10 - Forecast revenue requirement (inclusive of revenue adjustments) (\$'000s)						
Building block	2025-26	2026-27	2027-28	2028-29	Aggregate	Percentage
Price path related expendit	ture					
Opex	\$46.3	\$47.0	\$48.0	\$49.0	\$190.3	41.4%
Renewals opex	\$1.9	\$36.6	\$38.0	\$0.0	\$76.6	16.7%
Capital returns	\$38.1	\$43.3	\$45.6	\$46.4	\$173.4	37.8%
Tax allowance	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	0.0%
Sub-total	\$86.3	\$126.9	\$131.6	\$95.4	\$440.3	95.9%
Revenue adjustments						
Revenue offsets	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	0.0%
Insurance review	\$3.1	\$3.2	\$3.3	\$3.4	\$13.0	2.8%
QCA fee <sup>1</sup>	\$1.4	\$1.4	\$1.5	\$1.5	\$5.7	1.2%
Sub-total	\$4.5	\$4.6	\$4.8	\$4.9	\$18.7	4.1%
Total	\$90.8	\$131.5	\$136.4	\$100.3	\$459.0	100.0%

#### Table 10 - Forecast revenue requirement (inclusive of revenue adjustments) (\$'000s)

Note 1: The QCA fee is apportioned to each scheme on the basis of irrigation entitlements.

Charge	Methodology	2025-26	2026-27	2027-28	2028-29
Part A (\$/ML)	Proposed (RAB)	\$39.37	\$42.47	\$43.64	\$44.85
	Annuity	\$39.37	\$43.07	\$46.95	\$51.01
	Difference	+\$0.00	-\$0.61	-\$3.31	-\$6.15
Part B (\$/ML)	Proposed (RAB)	\$1.40	\$1.44	\$1.48	\$1.52
	Annuity	\$1.40	\$1.44	\$1.48	\$1.52
	Difference	+\$0.00	+\$0.00	+\$0.00	+\$0.00

Table 11 - Comparison of recommended irrigation prices - Cunnamulla tariff group